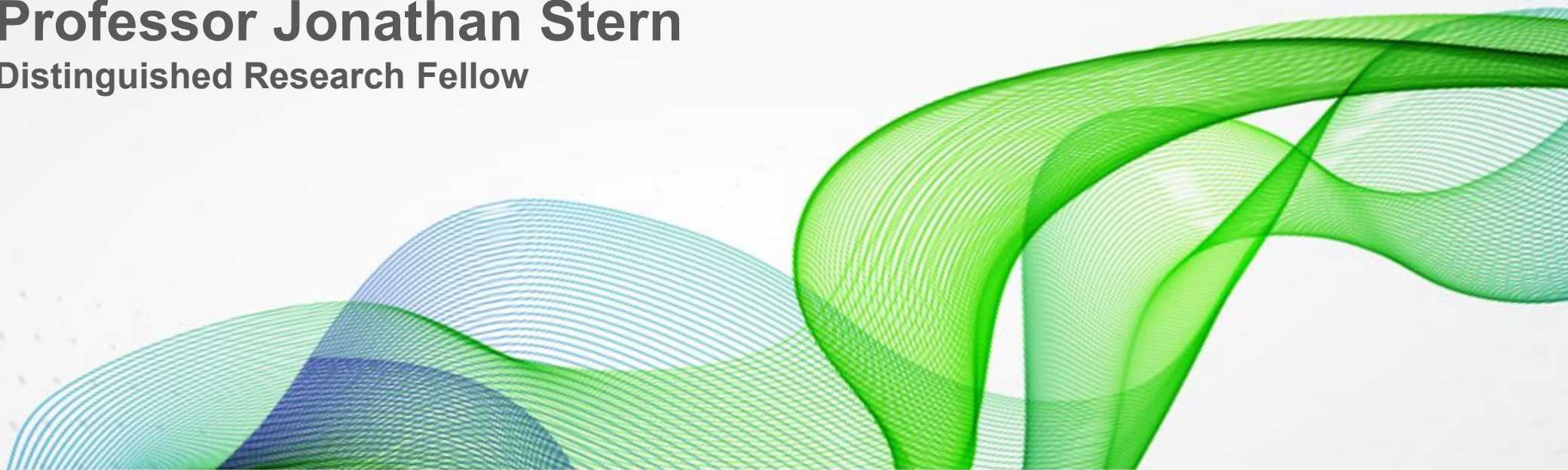




THE OXFORD
INSTITUTE
FOR ENERGY
STUDIES

European Gas Market Challenges: the 2022-23 winter and beyond

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Distinguished Research Fellow





AGENDA

European gas supply, demand and pricing and the 2022/23 Winter

National and EU Policy Responses to the Crisis

The Outlook to 2030

Summary and Conclusions





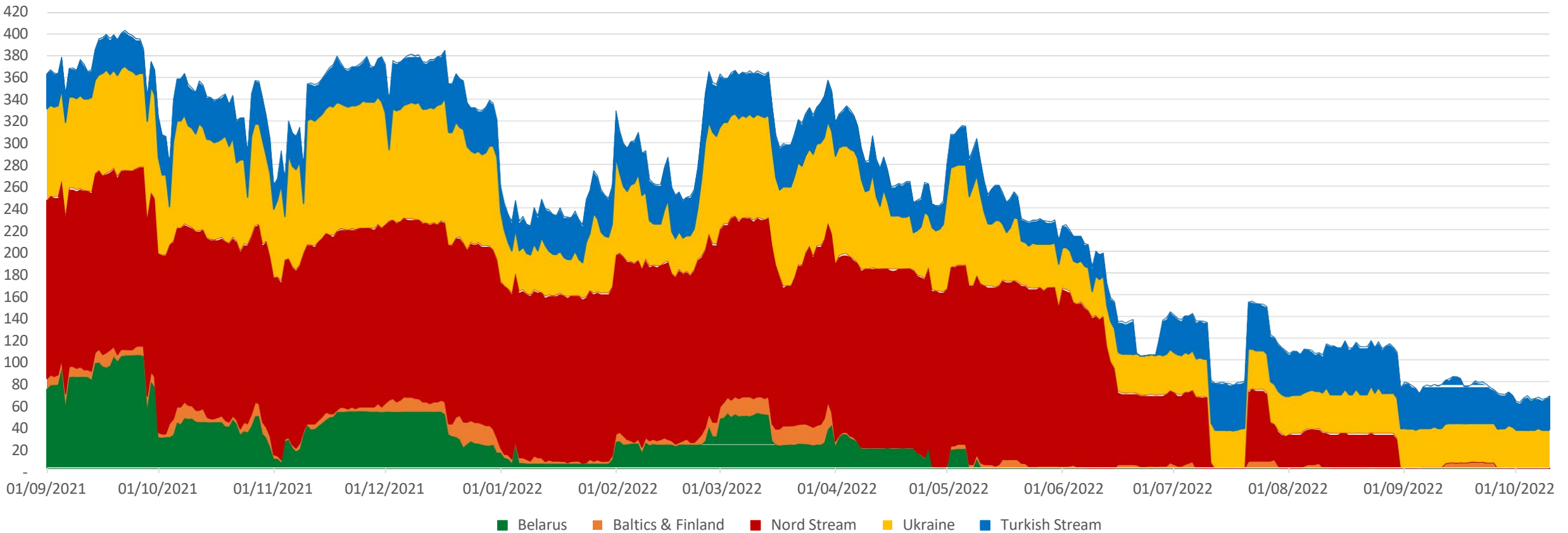
European Gas Supply, Demand and Pricing and the 2022-23 Winter



How much Russian pipeline gas will Europe continue to receive?

Sources: ENTSOG Transparency Platform; Eurostat;
Gas Infrastructure Europe (AGSI); Kpler LNG Platform

Daily Russian Gas Flows to Europe by Route (million cubic metres per day)



In October 2022 Europe received 65-75mcm/day compared with 350-400 mcm/d one year previously; Russian LNG supplies continue



Russian Gas Supply Routes to Europe: Ukraine and Belarus



Source: OIES

Yamal Europe pipeline not operating, Ukraine system flowing at around 10% capacity



Nord Stream 1 ceased flowing in July 2022, Germany severely affected



**Major sabotage damage to both lines in September 2022
(one string of NS2 still available to flow gas)**



The Blue Stream and Turk Stream Pipelines

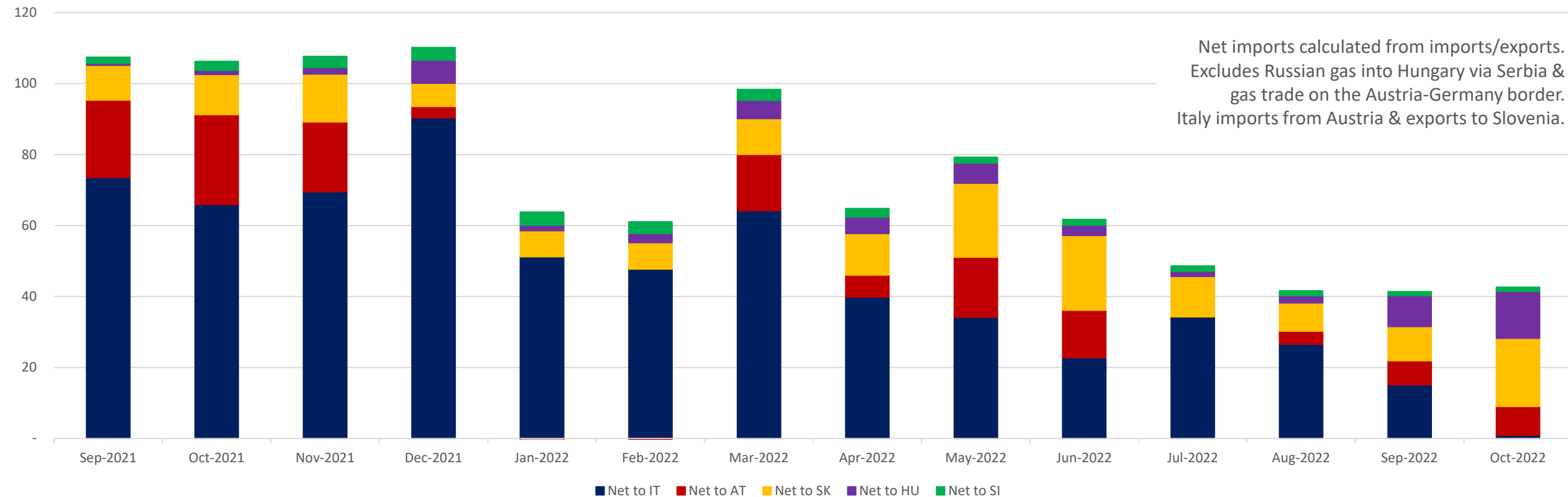


Blue Stream and Turk Stream operating normally flowing gas to Turkey, Balkan countries, Greece and Hungary



With Nord Stream already interrupted what happens if Ukrainian Flows Stop?

Net Imports of Russian Gas Delivered via Slovakia (mmcm/day)

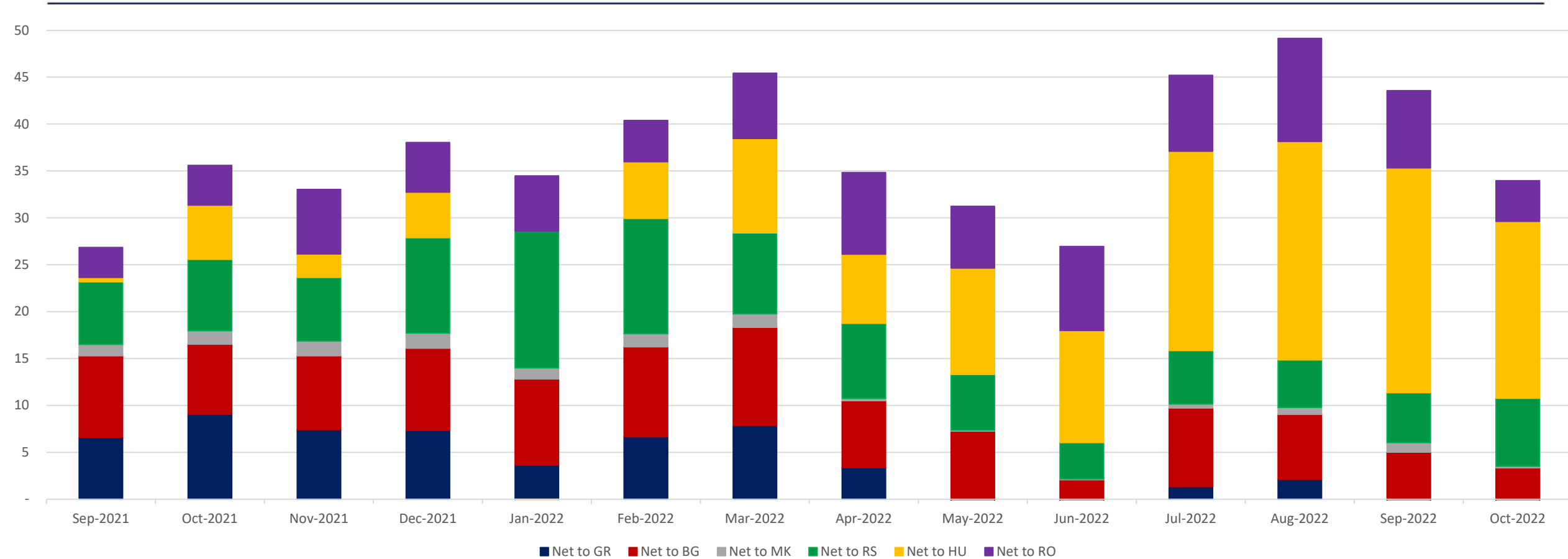


Czech Republic, Slovakia, Austria, and Italy are most seriously impacted



What Happens if Flows Via TurkStream Stop?

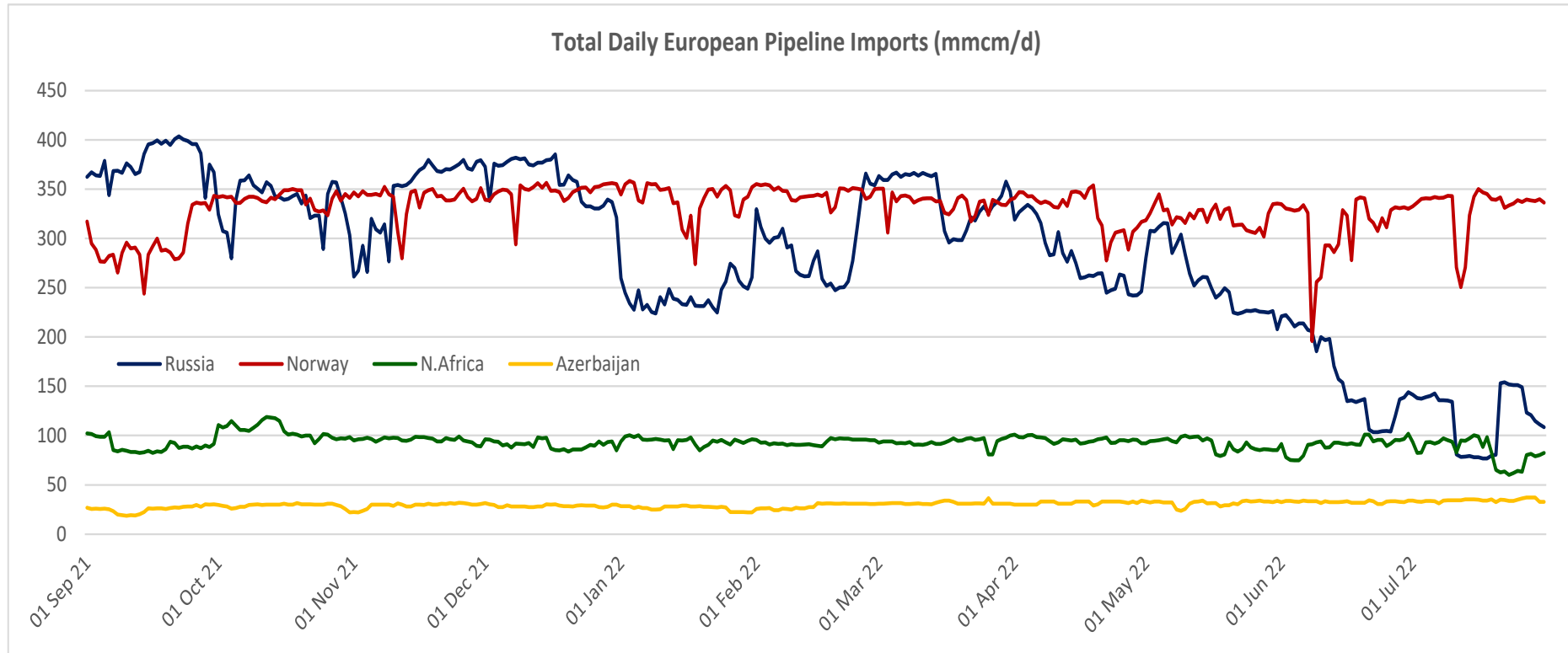
Sources: ENTSOG Transparency Platform; Eurostat;
Gas Infrastructure Europe (AGSI); Kpler LNG Platform



Serbia and Hungary would be most seriously impacted



Pipeline supplies to Europe in 2021/22 (mmcm/d)

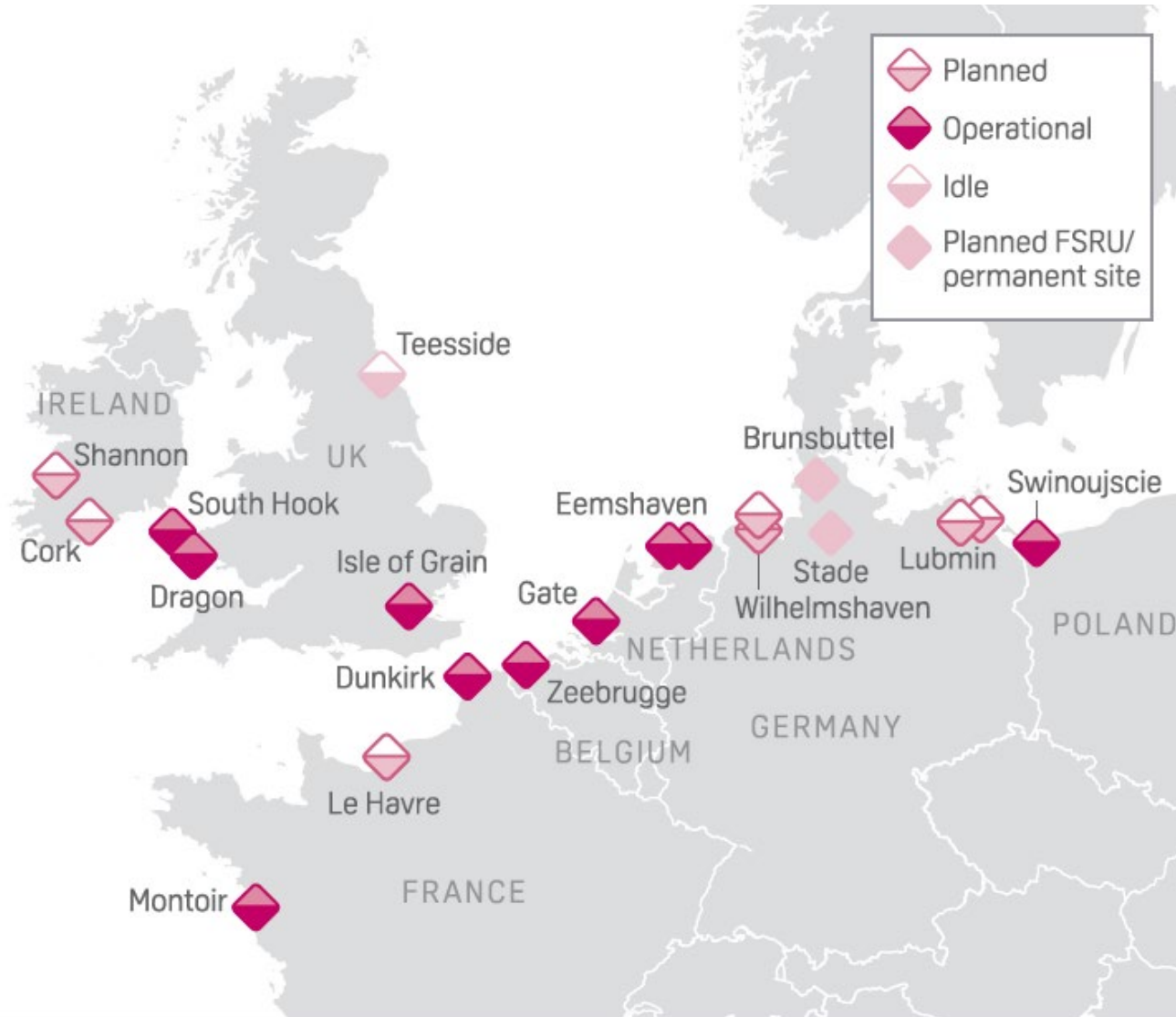


Data from ENTSOG

There is very little additional short term supply available from non-Russian pipeline suppliers to Europe. Europe will become much more dependent on LNG



Major increase in LNG new import capacity in NW Europe



European Floating Storage and Regasification Units:

- Germany – six FSRU, three operational by early 2023, others by end 2023; three land-based terminals by 2026
- Netherlands – two FSRUs started operations in 2022
- Poland – one FSRU 2025
- Greece – two FSRUs 2023
- Finland/Estonia – one FSRU – Q4 2022
- Italy – two FSRUs: Q2-2023 and Q3 2024
- Albania – one FSRU

ESTIMATED ADDITIONAL EUROPEAN REGASIFICATION CAPACITY:

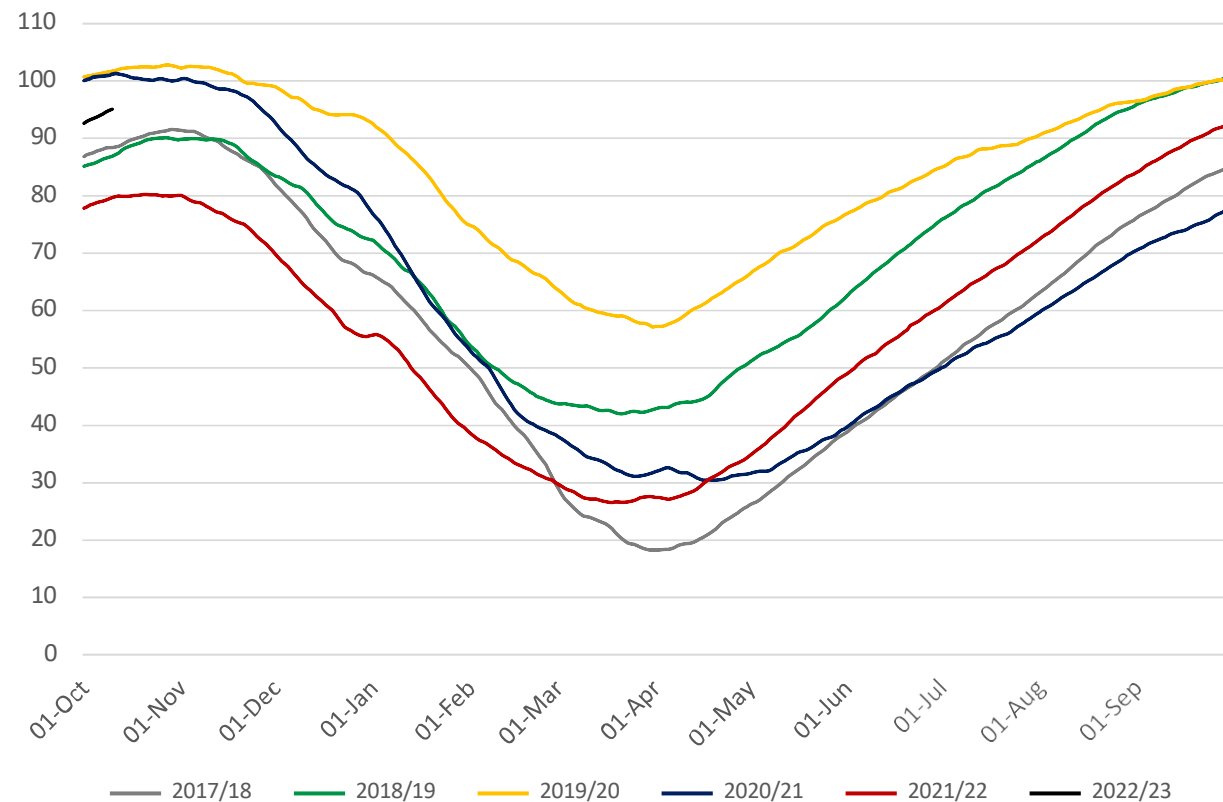
- By end-2023 ~ 50 bcm
- By late 2020s an additional ~50 bcm



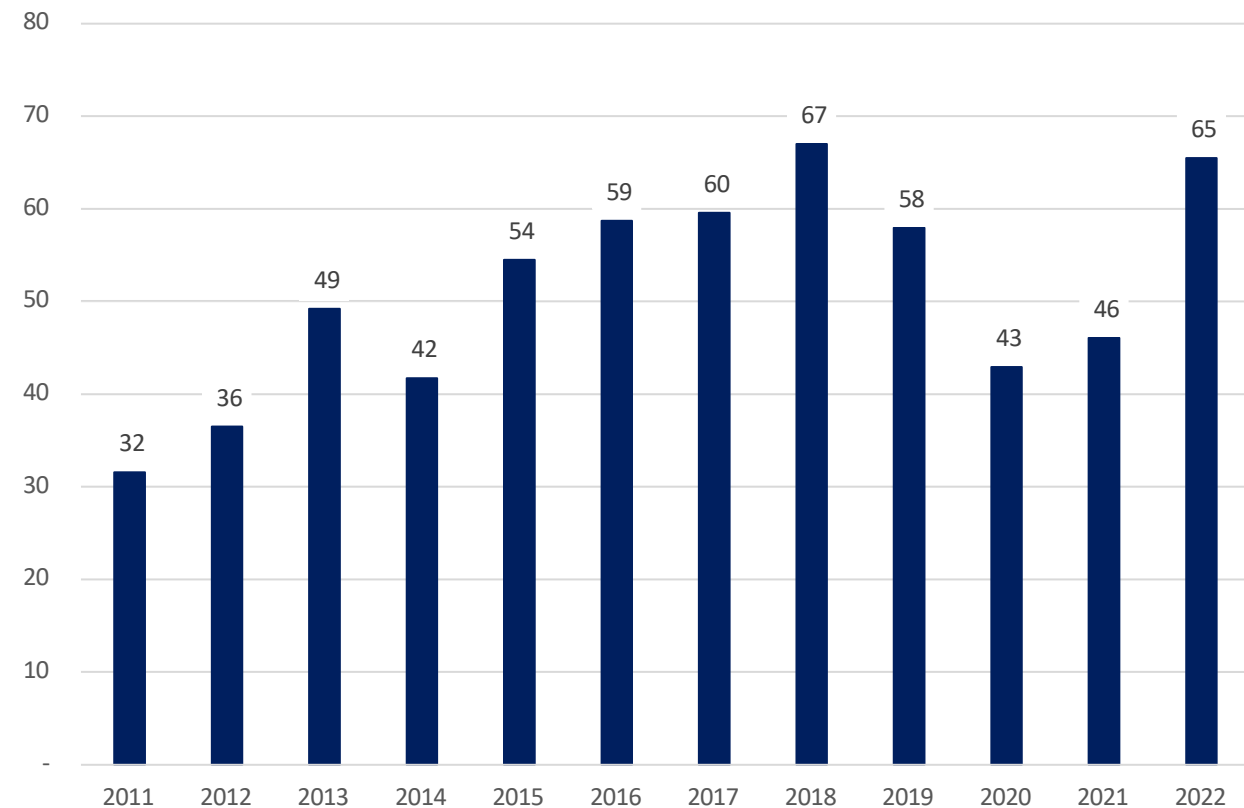
European Gas Storage: this winter and 2023/24

Sources: ENTSOG Transparency Platform; Eurostat;
Gas Infrastructure Europe (AGSI); Kpler LNG Platform

European Daily Gas Storage Stocks (bcm)



European Storage Injections 1 April to 1 October (bcm)

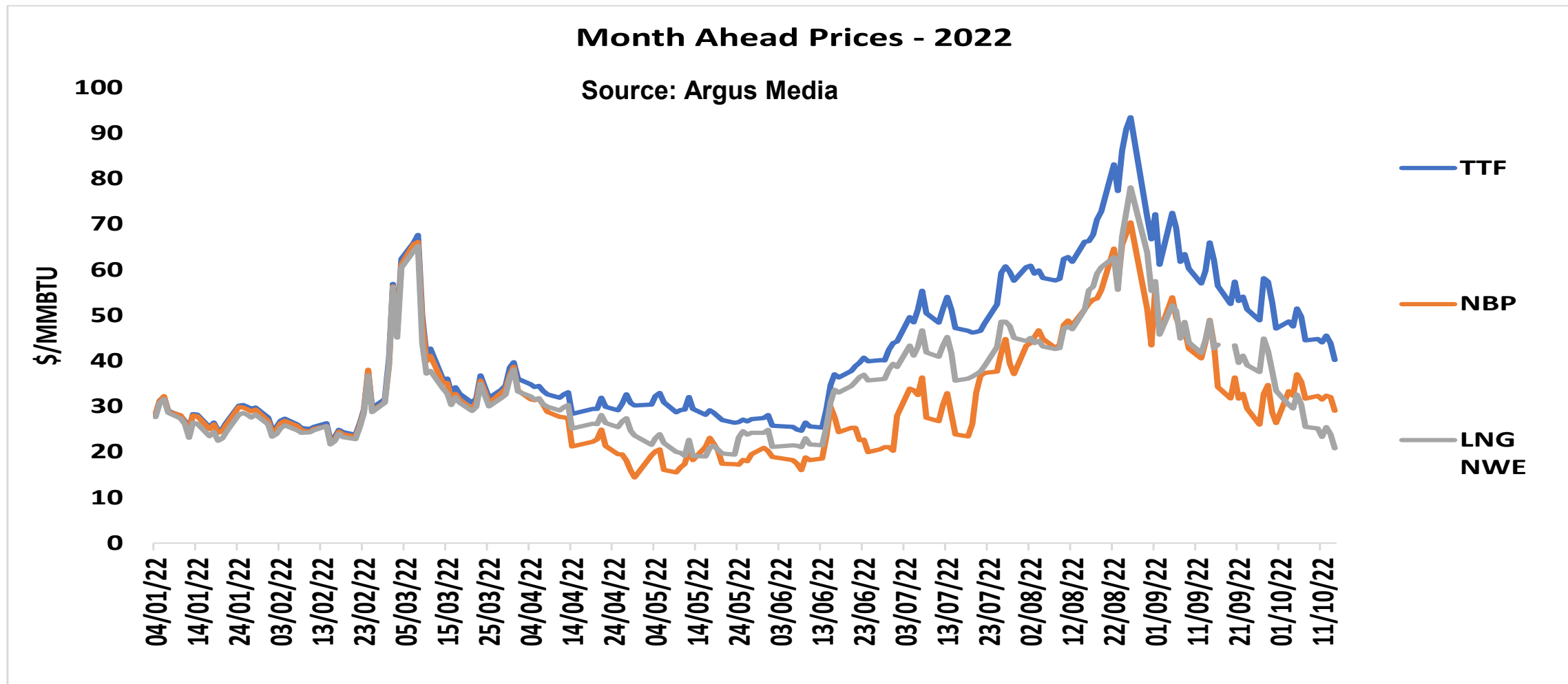


Storage levels in early November were 95% full. If levels are below 40% at the end of the winter, it will be difficult to refill for winter 2023/24 without Russian gas. Europe needs 'normal temperatures', demand reduction, and no additional supply problems

Source: Sharples, OIES



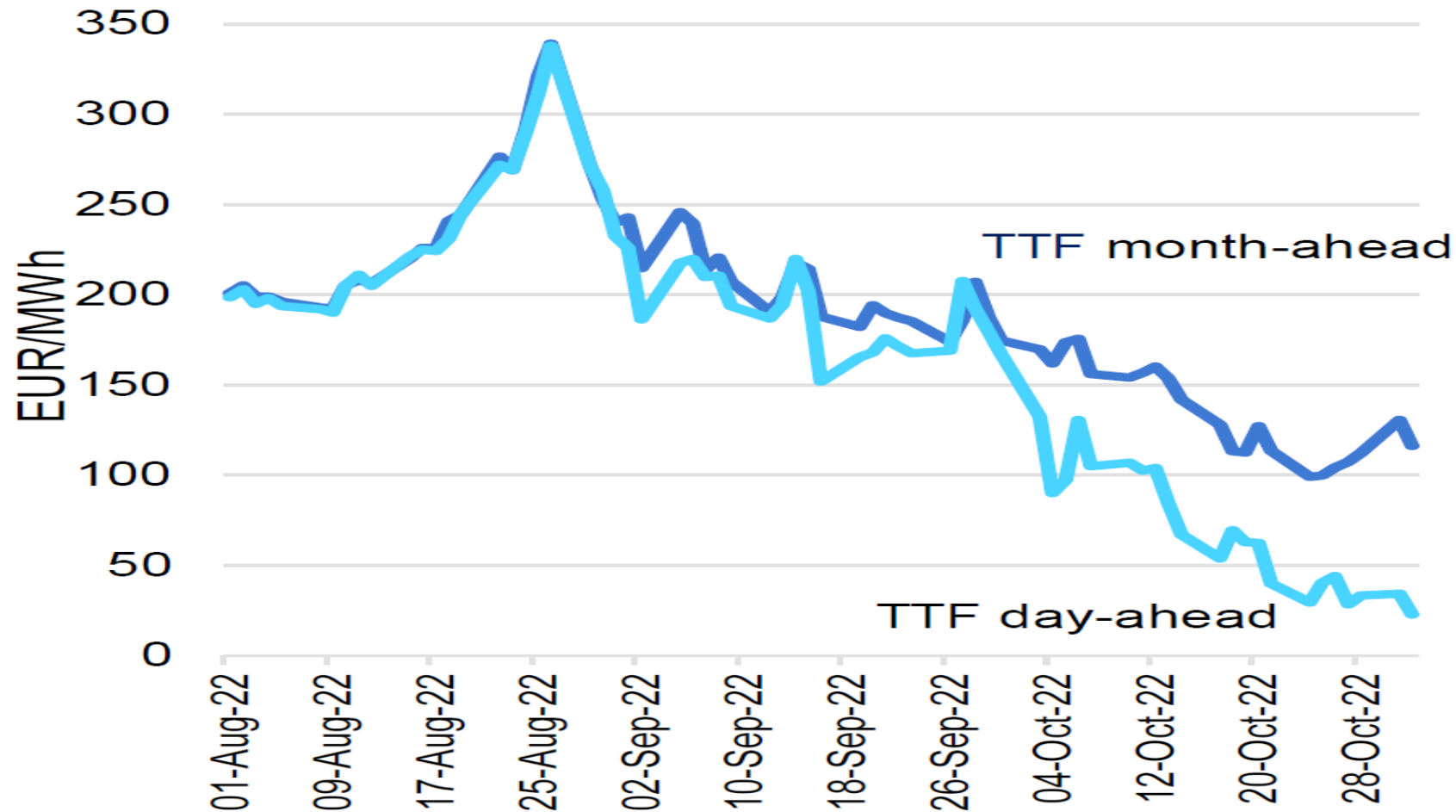
The impact of the crisis on European gas prices



NBP – UK, TTF – Netherlands (Continental Europe), LNG NWE – LNG delivered to North West Europe



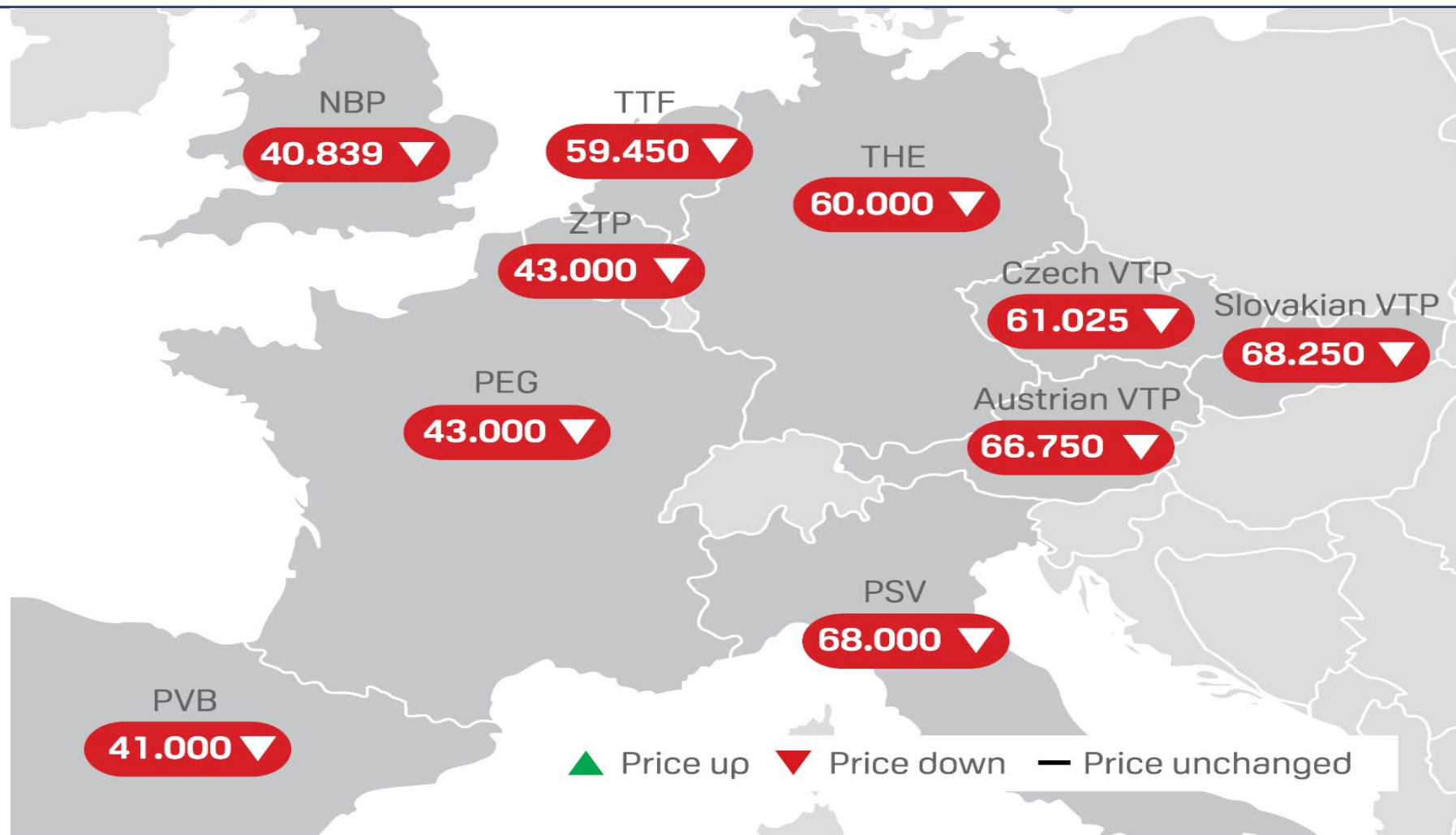
TTF Prices August-October 2022 – month ahead and day-ahead: significant increase in volatility



Day-Ahead prices collapse due to full storage, low demand and limited LNG import capacity, but prices strongly influenced by short term weather



European Day-Ahead Prices at Market Hubs, November 4, 2022 (€/MWh)



Source: S&P Global
Commodity Insights

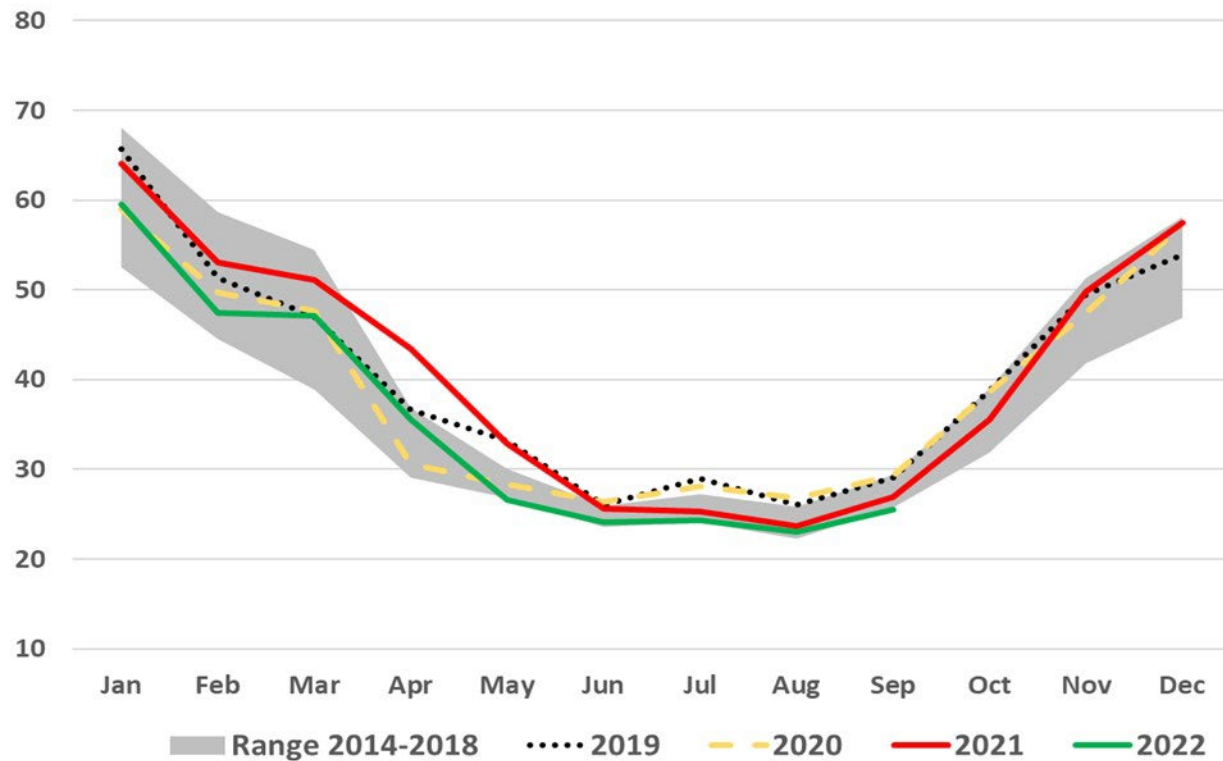
Note Regional Price Differences: UK, Belgium, France more correlated with UK NBP; central/eastern Europe and Italy with Dutch TTF



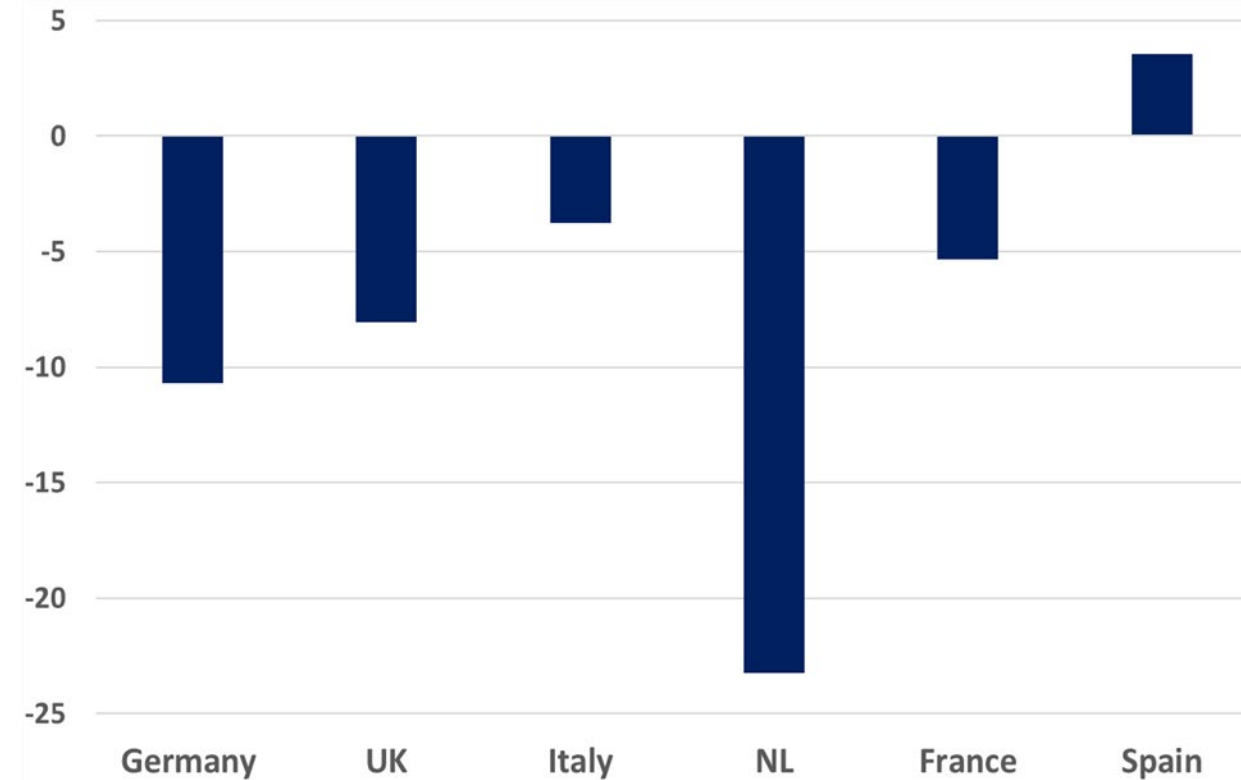
European Gas Demand

Sources: Data from IEA, Eurostat, EntsoG, GRTgaz, Terega, NCG, Gaspool, SNAM, Enagas, NationalGrid, A. Honoré's assumptions and calculations

Monthly gas demand in EU27 + UK, 2019-2022 (bcm)



Change in gas demand in key markets, Jan-Sept 2022 vs 2021 (%)



- Gas demand in 2021 was relatively resilient, even when gas prices rose to high levels
- Gas demand collapsed in 2022 (almost -10% in Jan-Sept) – but with variations between countries - as a result of warm weather and continued high gas prices



European Gas (and Power) Demand Outlook

- **Overall Gas Demand** in Europe (EU27 + UK) declined by about 10% (40-50 bcm) in the first 9 months of 2022
- **Power Sector**
 - usually the first (and main) source of flexibility for short-term gas demand response but this has not been happening in 2021 nor in 2022
 - strong demand for electricity coupled with low availability of French nuclear and hydro
 - high levels of gas (and coal) have been needed to generate electricity, despite record high gas and EU ETS prices
- **Industrial Sector:** Many sectors - chemicals, fertiliser, ceramics, paper, automotive, are contracting due to high gas prices; some re-locating to the Middle East and the US
- **Residential Sector:** countries with the biggest residential heating sector are most vulnerable to low winter temperatures: UK, Netherlands, Hungary, Slovakia, Italy, Belgium, Germany

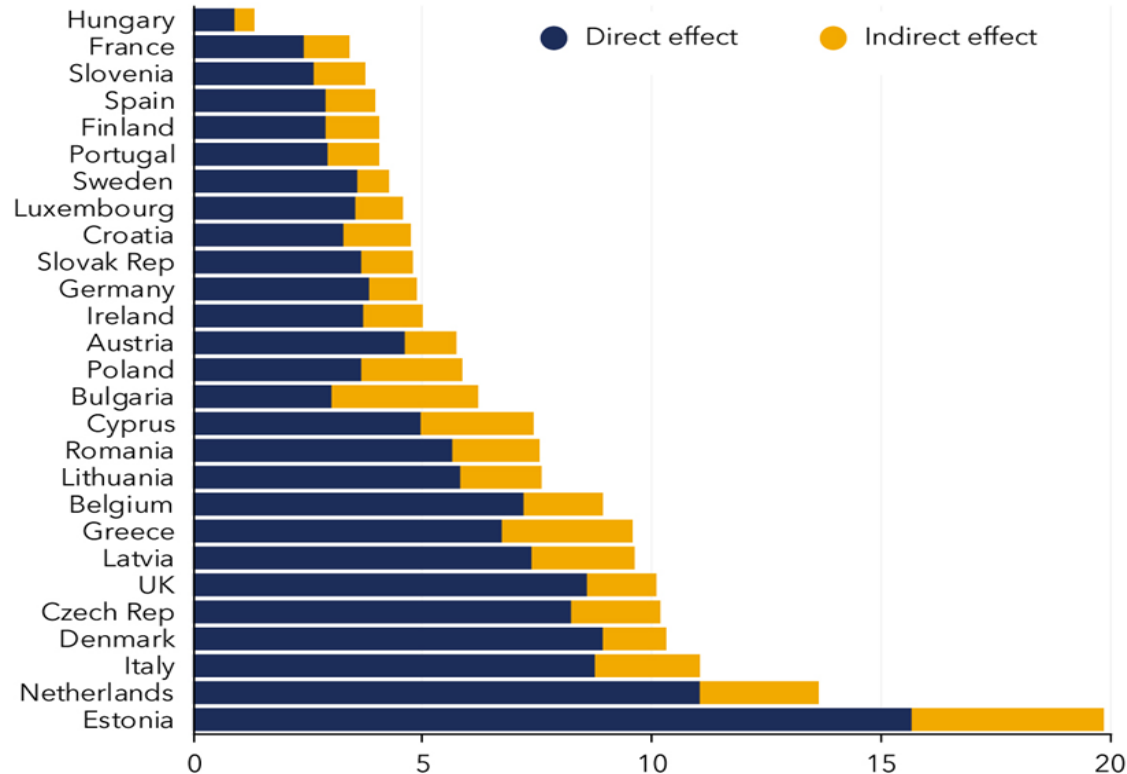
Outlook is short term recession and de-industrialisation followed by slow recovery



Additional cost of living increase in 2022 for households from higher energy prices (%)

Heating crunch

Households' burden of higher energy prices varies across Europe.
(increase in cost of living due to energy in 2022, in percent of average household consumption)



Sources: Bloomberg Finance L.P.; Eurostat; Haver Analytics; and IMF staff calculations.

Notes: Chart shows the increase in households' cost of living due to observed increases in energy prices, both directly (direct impact of higher energy prices) and indirectly (indirect impact of higher energy prices through increased prices of other non-energy goods).

IMF

- Many households are seeing a cost of living increase greater than 10% due to energy bills
- Measures to contain high prices have been different across Europe: retail price caps and direct payments (especially households); priority for vulnerable groups; support for businesses
- Measures cost billions of Euros in government subsidies: Germany 200bn, Italy 50bn, Netherlands 16bn, France 70bn, Spain 27bn, Greece 13.5bn, UK >100bn
- To raise extra money 'windfall profits' taxes on oil and gas producers and renewable/nuclear generators



National and EU Policy Responses to the Crisis



European Union Energy/Climate Law and Regulation

Pre-Crisis: “Fit for 55”: EU Climate law agreed to reducing emissions by 55% compared to 1990 by 2030 and net zero by 2050 including:

- Revision of the [EU Emissions Trading System](#) (EU ETS); non ETS [Effort Sharing Regulation](#)
- Introduction [of Carbon Border Adjustment Mechanism](#) (CBAM)
- Revision of the [Energy Taxation Directive](#)
- Higher renewable energy targets under the [EU Renewable Energy Directive](#) (RED II)
- Stricter targets for **heating**, vehicles, **efficiency**, **carbon removals**, **infrastructure**, and fuels for aviation and shipping, rules on land use, forestry and agriculture

Post-Crisis:

- **May 2022 - “REPower EU”:** reduce dependence on Russian gas; increase LNG imports; switch from gas to other fuels
- **July 2022 - “Save gas for a safe winter”:** 15% voluntary demand reduction from 1/08/2022 to 31/03/2023; mandatory in a supply emergency (‘Union Alert’)

But the gas (and electricity) crisis has required more detailed policy responses



European Commission Proposed Regulation on: gas purchases, exchanges of gas across borders and reliable price benchmarks*

Specific Objectives:

- 1. To establish an energy platform [for] common purchase of natural gas and LNG**
- 2. To establish a daily LNG price assessment/benchmark and an organised market for secondary capacities (European Agency for the Cooperation of Energy Regulators (ACER))**
- 3. To establish a maximum dynamic price for spot transactions at the TTF**
- 4. To accelerate marketing of unused long-term capacities in the gas/LNG flows**
- 5. To support in avoiding congestion (contractual and physical) of the existing pipelines and LNG terminals**
- 6. To create a default solidarity mechanism..in an emergency leading to a very severe shortage of gas; to define in this context specific provisions regarding gas-fired power**
- 7. To allow..exceptional measures to reduce `non-essential consumption' of protected customers provided it does not reduce the production of vulnerable customers**
- 8. To address the possibility of a regional emergency with major disruptions and supply shortages, so that the Union is prepared to rapidly apply different solidarity mechanisms..to mitigate the emergency situation**



European Commission Proposals – more details on the key objectives

- Coordinated joint purchasing of gas – especially for refilling storages – via an Energy Platform
- A daily benchmark price for LNG: ‘which better reflects the price the EU pays for its gas imports’; ACER will publish price assessments on all LNG transactions
- A temporary intra-day volatility mechanism aimed at limiting large electricity and gas price movements within a trading day: ‘a time-limited measure to manage excess volatility in gas and electricity derivatives markets’
- A gas market correction mechanism to establish a maximum dynamic price for spot transactions at the TTF – other gas trading hubs may be linked to the corrected TTF via a dynamic price corridor.* This should allow for over-the-counter gas trades, not affect EU’s security of gas supply and intra-EU flows..not affect the stability and orderly functioning of energy derivative markets (futures)

* 15 EU member states support this wholesale price cap

These are proposals. There is no clarity on whether they will be agreed and how they will operate in practice



What are the options for governments if the TTF price remains at levels significantly above \$25/mmbtu (current forward price for 2023)?

OPTION 1. Governments continue to bear the cost of subsidies:

- protecting customers and utility suppliers from hardship and bankruptcy
- focussing on those who genuinely cannot pay and hoping for a quick fall in prices post-winter

Option 2. Governments impose a cap based on a maximum price or a different index (JCC/JKM/HH+) and run the risk of:

- further reducing supply availability
- limiting TTF's liquidity and benchmark credibility
- threatening viability of existing forward trades and contracts
- 'encouraging' demand/disincentive to saving and efficiency

- **If the financial consequences of Option 1 become too great, then Option 2 may become inevitable despite negative consequences**
- **Option 2 measures suggest a new era of government control, threatening the continuation of the liberalised and competitive gas market**



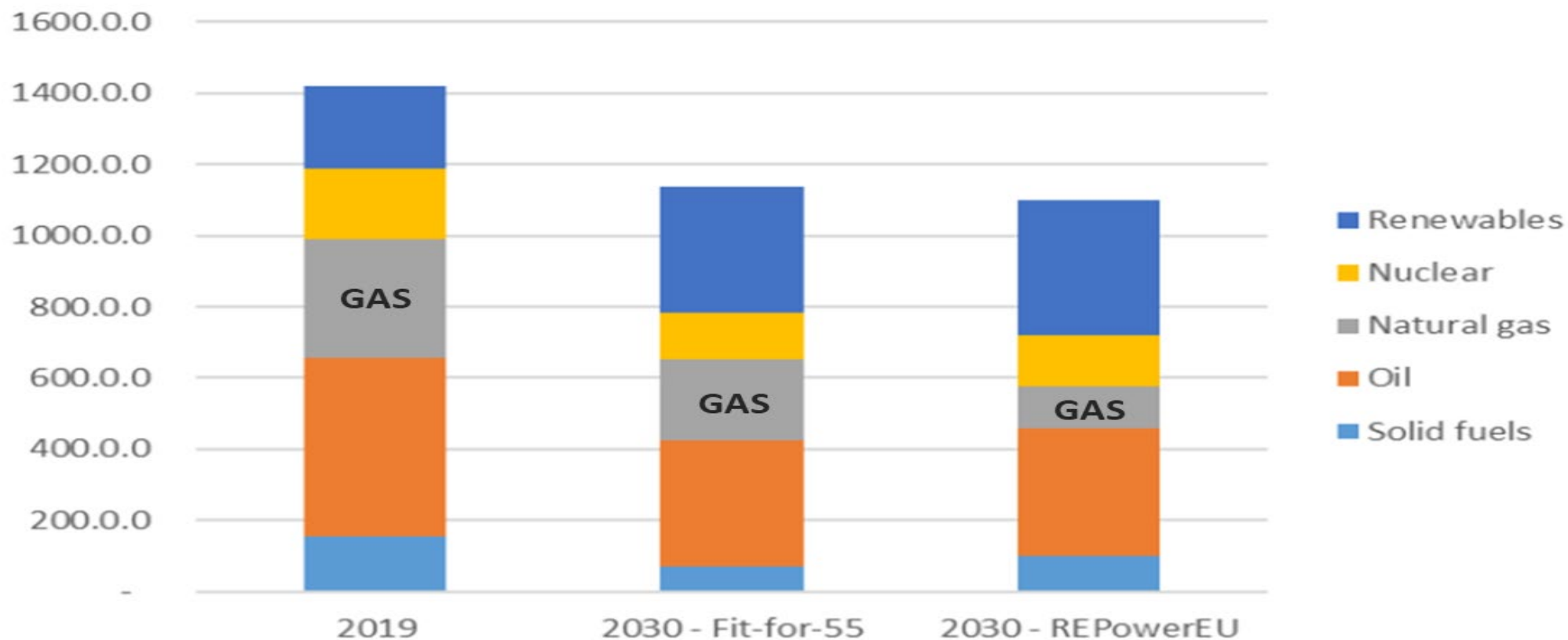
The Outlook to 2030





Lower gas demand already expected due to Fit for 55 package

Gross inland consumption by fuel in the Fit-for-55 and REPowerEU scenarios (Mtoe)



EU gas demand will fall and not recover to pre-crisis levels



Long(er) term implications for the gas and power sectors in Europe

- Accelerated energy transition implies declining demand for natural gas in Europe BUT..
- Short term security problems require signing long term gas contracts which conflict with greenhouse gas reduction targets
- Reliance on intermittent renewables means need for investment in flexibility, including batteries and storage (e.g., hydrogen, CCS-gas)
- Electricity market design is a major problem - competitive markets or government control?:
 - marginal electricity pricing
 - investment in storage
 - demand-side response
- Important to reflect consumer preferences and ability to self-supply, limiting the potential to recover excessive central system costs and raising risks of stranded assets



Summary and Conclusions





Summary

- **Winter 2022/23 looks difficult but manageable unless we have very cold temperatures, although there could still be problems in central European countries**
- **Winter 2023/24 looks more difficult, especially if Winter 2022/23 is very cold because of the problem of refilling storage without substantial volumes of Russian gas**
- **In both winters – but especially 2023/24 - gas rationing cannot be ruled out**
- **By 2026-27 - and possibly earlier if Europe suffers severe recession – European gas supply and demand will come into balance and prices will moderate**



Conclusions

- European gas prices are likely to remain above \$15/mmbtu for at least two years on average – but periods of much higher and lower prices are likely ie greater volatility
- European gas demand will fall faster than previously anticipated and will not recover
- LNG will become a far more important source of gas supply for Europe:
 - imports reach over 220 bcm by late 2020s compared to just over 100 bcm in 2020
 - more than half the increase will be in north west Europe (Germany, Belgium, Netherlands)
 - this will create competition with Asian buyers until the market rebalances and possibly even after rebalancing



THANK YOU

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